

**Factors influencing midwives' use of an evidenced based Normal Birth Guideline**

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### Abstract

Background: A Normal Birth Guideline was disseminated to hospitals in Queensland, Australia in 2012 to foster evidence based practice. The efficacy of the Guideline in supporting normal birth is unknown. Aim: To explore midwives' experiences, perceptions of barriers, and predictive factors for use of the Normal Birth Guideline. Method: A convenience sample of Queensland midwives were invited to complete an anonymous on-line survey. The survey included personal and professional questions, a scale called Best Uptake of Maternity Practice Survey, the adapted Evidenced Based Practice Beliefs Scale, and open-ended questions. Results: A response rate of 84% (n = 249 out of 279) was obtained. Over ninety percent of participants were aware of the Guideline and found it to be readily accessible, but 71% (n=177) reported that the Guideline routinely guided practice. Around half (52.6%) indicated organisational processes facilitated use of the Guideline. Midwives employed in private hospitals were less aware of the Guideline (p=.02) and more concerned about barriers to implementation (p=.02) than self-employed and public hospital employed midwives. Predictors of Guideline use were: being employed in a public hospital caseload model (OR 2.7, CI 1.02-7.14, p=.04,) and having a strong belief in evidenced based practice (OR 1.05, CI 1.03-1.113, p=.001). Conclusion: Use of the Normal Birth Guideline was influenced by model of care and strong beliefs in evidence-based practice. Promotion of the benefits of evidence-based practice in supporting normal birth requires greater attention. Priority needs to be given to woman-centred care rather than organisational and personal clinician preferences.

<b>Keywords</b>	Midwives; normal birth, clinical guideline; translational research; evidenced based practice
<b>Taxonomy</b>	Midwifery, Evidence-Based Practice, Continuity of Care in Organisation of Care
<b>Manuscript category</b>	Quantitative Research
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## Submission Files Included in this PDF

### File Name [File Type]

Letter to Editor.docx [Author Agreement]  
Ethical Statement.docx [Ethical Statement]  
Manuscript.docx [Manuscript (without Author Details)]  
STROBE-Checklist.docx [Checklist]  
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8 December 2016

Professor Kathleen Fahy

Editor, Women & Birth

Dear Professor Fahy

Please find attached a manuscript titled *Factors influencing midwives' use of an evidenced based Normal Birth Guideline* for consideration in Women & Birth. The manuscript presents original survey data on midwives' experiences, perceptions of barriers, and predictive factors pertaining to use of the Normal Birth Guideline published in Queensland in 2012. The impact of the Guideline has not been evaluated and we believe the findings will be pertinent not only to midwives' practice in promoting normal birth but to policy makers and expert groups undertaking the development of other evidence-based guidelines.

**Conflict of Interest:** On behalf of the authorship team, I wish to advise that we have no Conflict of Interest to declare.

**Funding:** The study was made possible through a small internal research grant offered by Griffith University.

#### **Author Agreement**

This article is the original work of the authors. This article has not received prior publication and is not under consideration for publication elsewhere. All authors have seen and approved the manuscript being submitted and abide by the copyright terms and conditions of Elsevier and the Australian College of Midwives.

**Ethical Statement:** Ethical approval was obtained in 2015 from Griffith University. Reference number of this approval is GU ref no. 2015/759.

Thankyou for your consideration of this manuscript and I look forward to hearing from you in due course.

Yours truly

**Dr Jocelyn Toohill**

**Ethical Statement** - Factors influencing midwives' use of an evidenced based Normal Birth Guideline

Ethics committee: Griffith University Human Research Ethics Committee

Approval number: GU Ref No: 2015/759

Date of approval: 26<sup>th</sup> October, 2015

**STATEMENT OF SIGNIFICANCE**

<b>Problem</b>	<b>What is Already Known</b>	<b>What this Paper Adds</b>
<p>Rates of elective and unplanned caesarean section continue to increase in high income countries.</p> <p>Evidence-based clinical guidelines aim to promote and support normal birth but are rarely evaluated.</p>	<p>The Queensland Normal Birth Guideline was developed in consultation with stakeholders and disseminated to public and private hospitals and released in 2012. Impact of the Guideline on practice has not been investigated.</p>	<p>Although the majority of midwives (90%) were aware of the Guideline, only 71% reported that it routinely guided practice.</p> <p>Being employed in a public hospital caseload model, and having a strong belief in evidenced based practice predicted Guideline use.</p>

## 1 INTRODUCTION

2 The World Health Organization recommends that women be supported to have a normal birth [1]. In  
3 comparison to surgical deliveries, spontaneous vaginal birth confers significant maternal physical and  
4 psychological health benefits [2, 3], supports the mother-baby relationship, and contributes to healthy  
5 child development [4, 5]. Spontaneous birth also benefits newborns by reducing the likelihood of  
6 respiratory problems, improving maturation of the immune system, and increasing early breastfeeding [6].

7

8 In many industrialised countries, such as the United Kingdom, United States, Italy, and Turkey,  
9 spontaneous birth rates are lower than recommended [7]. High rates of interventions such as induction or  
10 augmentation of labour, pharmacological pain relief, continuous fetal monitoring, assisted birth and  
11 surgical birth are common place [7-9]. Elective and unplanned caesarean section occurs for significant  
12 numbers of women globally without reasonable explanation and do not confer overall improvement in  
13 perinatal outcomes [7, 10]. Australia, as a high income country, reflects these trends and has recorded  
14 high childbirth intervention rates for several years [8]. In 2014, in the state of Queensland, where this  
15 study was conducted, low rates of spontaneous labour (54%) and spontaneous vaginal birth (56.2%) and a  
16 high caesarean section rate of 33.7% were recorded [11]. Furthermore, medical intervention rates are  
17 higher in private hospitals where almost half of the women experience a caesarean section [12].

18 In an effort to address falling spontaneous birth rates, countries such as the United Kingdom, Spain, and  
19 United States developed consensus statements or clinical guidelines to promote and support normal birth  
20 [13-17], as have some Australian states [16, 17]. In Queensland, an evidenced-based guideline was  
21 developed in consultation with a range of stakeholders (including consumers) and disseminated to public  
22 and private hospitals in 2012 [17]. The Queensland Normal Birth Guideline (the Guideline) aims to foster  
23 practices to improve normal birth rates while maintaining safety for the woman and her baby [17].

24 Evidence of the success and effectiveness of implementing normal birth guidelines remains limited. To  
25 date Spain is the only country to have published outcomes following implementation of a national normal  
26 birth guideline. Ruiz and Limonero [18] highlighted the divergent views of 94 staff (obstetricians,

27 midwives and assistants) working in one labour ward. While the midwives' philosophies aligned with the  
28 Guideline, it was at odds with obstetricians' views and this discrepancy hindered implementation [18].  
29 More recently, a comparison of 32 Spanish public hospitals accredited to implement the normal birth  
30 guideline and 12 non-accredited public hospitals found that in the period 2007 to 2012 caesarean section  
31 rates were lower in accredited hospitals (18% - 21%) compared to non-accredited hospitals (18% - 34%)  
32 [19]. Reduction in caesarean section rates was most notable in smaller accredited centres with fewer  
33 births. However, in the same period caesarean section rates increased in private hospitals (32% to 39%)  
34 [19]. These results highlight the potential effectiveness of guideline use, but also the complexities of  
35 implementing a normal birth guideline across disciplines, health service sites, and different funding  
36 models [18, 19]. Barriers to the implementation and uptake of best evidence are well known [20, 21]. In  
37 particular, evidence suggests that stand alone implementation approaches are insufficient to foster  
38 practice change [22]. Sandall [23] argued that successful implementation strategies need to be informed  
39 by the perceptions and experiences of frontline staff.

40 Although there are many definitions of 'normal birth' [15], the interdisciplinary network of professionals  
41 and consumers who developed the Queensland Guideline defined normal birth as: spontaneous onset of  
42 labour, fetal progression and birth in the vertex position that may include amniotomy in established  
43 labour, non-pharmacologic pain management or nitrous oxide and intramuscular opioid pain relief,  
44 intermittent auscultation of the fetal heart rate; physiological, modified or active management of third  
45 stage, and immediate mother/ newborn skin-to-skin contact for the first hour following birth [17]. The  
46 Guideline excludes induction of labour, oxytocin infusion, episiotomy, assisted vaginal birth or caesarean  
47 section, epidural, spinal or general anaesthetic [17]. A number of contextual factors known to facilitate  
48 normal birth are also highlighted and include respectful inter-professional and woman-centred  
49 communication and continuity of midwifery care. Where appropriate, it is recommended that the  
50 Guideline also be applied to women who experience complications during pregnancy and/or labour.

51 Given the implementation of the Guideline in 2012 and the lack of evaluative data both locally and  
52 internationally on the impact of Normal Birth Guidelines, the current study aimed to explore midwives'  
53 perceptions and experiences of the Queensland Normal Birth Guideline. The specific objectives were to:

54 determine the extent to which the Guideline was used in practice; and identify midwives' perceptions of  
55 usefulness, barriers, and predictors to applying the Guideline.

## 56 **METHODS**

57 A descriptive cross-sectional study design was used.

### 58 **Participants**

59 An email list of midwives who had indicated their interest in participating in continuing professional  
60 midwifery education and research activities were invited to complete the survey. This convenience  
61 sample of midwives (n = 297) practicing in Queensland, Australia were approached to participate. There  
62 were no explicit inclusion or exclusion criteria. In order to achieve a 5% margin of error with a 95%  
63 confidence level, a sample size of 168 needed to be recruited.

### 64 **Measures**

65 The survey consisted of four sections. The first section collected personal and professional demographic  
66 information. Organisational variables included geographic location of the service where midwives were  
67 employed (3 categories: rural/remote, regional, metropolitan), employment sector/funding (3 categories:  
68 public hospital, private hospital, self-employed) and their midwifery practice area/s (5 categories: single  
69 area of care, rotation across all areas, hospital-based caseload, self-employed midwife,  
70 management/education/research). Service level capability (4 categories: no on-site birthing, birthing  
71 without on-site theatre, low to moderate birthing complexity, complex birthing with NICU) was also  
72 considered. Additional items sought to identify if midwives were aware of the Guideline, could access it,  
73 and whether it routinely guided their practice in the workplace (yes/no).

74 Midwives also rated their level of agreement using a 5-point Likert scale (1 = strongly disagree to 5=  
75 strongly agree) against four statements: (1) Women should be supported to achieve a normal birth, (2)  
76 Women should be supported to achieve a positive emotional birth experience, (3) The Guideline  
77 facilitates my practice for women to achieve normal birth, and (4) Our organisational processes facilitate  
78 use of the Guideline for women to achieve normal birth.



79 In section two, the authors developed a new tool named Best Uptake of Maternity Practice Survey  
80 (BUMPS). The 17 item BUMPS reflected the eight areas known to be barriers to the uptake of evidenced  
81 based practice identified by the Cochrane Group [24] (Information management; Clinical uncertainty;  
82 Sense of competence; Perceptions of liability; Patient expectations; Standards of practice; Financial  
83 disincentives; and Administrative constraints) [24]. Additional questions pertaining to organisational  
84 culture, evidence-based knowledge, and uncertain birth outcomes were developed. A three-point response  
85 scale was used (1 = very concerned, 2 = somewhat concerned, 3 = not at all concerned) to produce a  
86 score range of 17-51. The draft scale was evaluated by an expert panel consisting of two clinical and two  
87 academic midwives. In the current survey, the BUMPS scale produced a Cronbach's Alpha correlation of  
88 0.91, with inter-item correlations of .4 or above indicating good scale reliability [25].

89 Section 3 consisted of the Adapted Evidenced Based Practice Beliefs Scale (A-EBP-B) originally  
90 developed by Melynk et al [26] and revised by Abrahamson et al [27] who used five of 16 original  
91 questions. The scale measures beliefs and confidence for implementing evidence in practice. For the  
92 specific purposes of the current study, we used the five items developed by Abrahamson et al [27] and  
93 seven original items by Melynk et al. [26]. Responses were recorded on a 5-point Likert scale (1 =  
94 strongly disagree to 5= strongly agree) to produce a score range of 12-60. The wording was adapted for  
95 applicability to care of women and babies. Responses on the A-EBP-B scale in the current survey  
96 produced a Cronbach's alpha of 0.85 which is comparable to previous reports (0.86 - 0.90) [26, 27].

97 In the final section, participants could make any free text comments about the Guideline and its  
98 usefulness or otherwise in practice. The survey was pilot tested by six midwives. Typical feedback  
99 included; "took around 15 minutes to complete", "questions easy to understand", and "no further  
100 explanation required".

## 101 **Procedure**

102 Ethical approval was granted by the University (Ref No: 2015/759). An email containing a web link to a  
103 self-administered survey was forwarded to midwives on the email list. Return responses from the web  
104 link were anonymous. The online survey was open for six weeks from November to December 2015.

## 105 **Approach to data analysis**

106 Quantitative data were entered to SPSS 21. Descriptive statistics were conducted on all variables. Scales  
107 were assessed for reliability with total scale scores calculated. Responses were compared for barriers to  
108 use of the Guideline using chi square, and ANOVA for differences in BUMPS scores to determine beliefs  
109 in evidenced based practice by professional circumstances. Variables associated with use of the Guideline  
110 (geographical location, employment type, area of practice, clinical capability of service and total score for  
111 A-EBP-B) were entered into a logistic regression analysis with the BUMPS score dichotomised (high and  
112 low scores) as the dependent variable to predict factors that supported Guideline use. Thematic analysis  
113 was used to analyse midwives' responses to the open-ended questions.

## 114 **RESULTS**

### 115 **Participant characteristics**

116 Of 297 midwives who opened the survey, 249 (84%) returned data (female n = 243, 97.6%; male n = 6,  
117 2.4%). Most respondents were located in metropolitan areas (n = 115, 46.2%) with the remainder in  
118 regional (n = 84, 33.7%) and rural and remote areas (n = 50, 20.1%). The majority were employed within  
119 the public sector (n = 201, 80.7%) and of these, 46 (18.5%) worked in continuity (caseload) models.  
120 Fewer midwives were employed in the private hospital sector (n = 32, 12.9%) or self-employed (n = 16,  
121 6.4%). Sample characteristics are provided in Table 1. State-wide workforce data indicated similar  
122 characteristics in respect of age and gender, however, there were more "midwife only" (as opposed to  
123 midwife/nurse) registrants amongst participants (54%) than in the Queensland-wide workforce (11%)  
124 [29].

125 Insert Table 1 about here

### 126 **Use of the Normal Birth Guideline**

127 The majority of participants (n = 239, 96%) were aware of the Normal Birth Guideline and found it to be  
128 readily accessible (n = 229, 92%), however fewer indicated that the Guideline routinely guided practice  
129 in their workplace (n = 177, 71%). The majority of respondents either agreed or strongly agreed that

130 women should be supported to achieve a normal birth (n = 238, 95.6%) and for birth to be a positive  
131 emotional experience (n = 238, 95.6%). Around two thirds (n=175, 70.3%) indicated the Guideline  
132 enabled them to support women to achieve a normal birth. However, only half (n = 131, 52.6%) agreed  
133 that organisational processes facilitated use of the Guideline.

134 Organisational characteristics and model of care in which midwives worked influenced Guideline use.  
135 Midwives' (1) awareness; (2) access; and (3) routine use of the Guideline were compared by employment  
136 type, geographic location and service level of capability. Self-employed midwives with visiting rights to  
137 a public hospital were more aware of the Guideline (n = 16, 100%, p = 0.02) than midwives employed in  
138 public hospitals (n = 195, 97%) or private hospitals (n = 28, 87.5%). Self-employed midwives could also  
139 access the Guideline more readily (n = 16, 100%, p = 0.03) than other midwives (public hospital  
140 employed, n = 187, 93%; private hospital employed n = 26, 81.3%). Midwives in rural sites (n = 45,  
141 91.8%, p<0.001) were more likely to report that the Guideline informed organisational processes  
142 compared to regional (n = 62, 73.8%) and metropolitan sites (n = 70, 60.9%). See Table 2.

143 Insert Table 2 about here

144 Midwives who rotated across maternity areas (n = 77, 80.2%) indicated the Guideline was helpful to their  
145 practice compared to midwives working in single areas of practice (n = 32, 66.7%), hospital caseload  
146 models (n = 32, 71.1%) or were self-employed (n = 5, 33.3%) as outlined in Table 3. Midwives employed  
147 in public hospitals indicated the Guideline facilitated their practice (n = 148, 75.1%, p = .004) more than  
148 midwives employed in private hospitals (n = 21, 65.6%) and self-employed midwives (n = 6, 37.5%).  
149 Use of the Guideline was less frequent in hospitals where there was a reduced level of service capability  
150 (no onsite birthing: n = 5, 55.6%; low to moderate complexity: n = 70, 72.2%; and high complexity: n =  
151 99, 73.9%, p = .04). (Refer to Table 3).

152 Midwives employed in public hospitals were more likely to consider their organisation facilitated use of  
153 the Guideline (n = 114, 57.9%, p = .01) compared to midwives in private hospitals (n = 13, 40.6%) or  
154 self-employed midwives (n = 4, 25%); with lower perceptions of organisational support for use of the

155 Guideline as services became larger and located in a city (rural: n = 36, 73.5%; regional: n = 48, 57.8%;  
156 metropolitan: n = 47, 41.6%, p =.001). Refer Table 3.

157 Insert Table 3 about here

### 158 **Barriers to use of the Normal Birth Guideline**

159 Almost all respondents (96%) completed the Best Uptake of Maternity Practice Survey (BUMPS)  
160 achieving a mean score of 36.16 (SD 7.82). Although more than two-thirds of midwives considered they  
161 had sufficient knowledge (67.1%), clinical skills (69%) and ability (64.5%) to use the Guideline in  
162 practice, more than 80% were concerned about barriers such as insufficient time (84.4%) and  
163 administrative processes (80.7%). A large proportion of midwives were also concerned about being  
164 prevented from using the Guideline (76.2%) as well as having insufficient collegial support (74.2%).  
165 Furthermore, a similar proportion of midwives were concerned that use of the Guideline might mean they  
166 would be blamed for an adverse outcome (76.9%); be involved in an investigation process (74%); lose  
167 their registration (62%); and or be sued (66.1%). Similarly, midwives were concerned about meeting  
168 women's expectations (74.6%) and possible poor maternal (72%) or neonatal (69.9%) outcomes.  
169 Barriers pertaining to financial constraints were of concern to 74.5% of midwives (refer Table 4).  
170 Midwives' responses on BUMPS did not differ based on geographical location of work; practice area;  
171 employment type; or service level capability.

172 Insert Table 4 about here

### 173 **Confidence implementing evidence in practice.**

174 The majority of respondents (89.6%) completed the adapted Evidenced Based Practice Beliefs Scale (A-  
175 EBP-B). The mean A-EBP-B score was 46.65 (SD 6.68) indicating midwives were more likely to believe  
176 in evidenced based practice than not. Over 90% of midwives believed that EBP; Guidelines; and their  
177 own ability to implement EBP, improved clinical care and outcomes for women and babies. However,  
178 fewer midwives were confident about their ability to find answers (68.7%), overcome barriers (51.6%)  
179 and implement EBP with confidence (59.8%) and in a timely fashion (54.3%) (refer to Table 5).

180 A-EBP-B scores were not associated with midwives' geographical location of work; employment type; or  
181 service level capability. However, staff who rotated across maternity areas (Mean 45.38, SD 6.29) or  
182 worked only within antenatal/labour/postnatal areas (Mean 45.86, SD 6.80) scored less compared to  
183 midwives working in continuity models (public hospital MGP Mean 47.63, SD 5.68; self-employed  
184 Mean 47.84, SD 5.45) or working in senior roles (management, education or research Mean 49.08, SD,  
185 8.14,  $p = .03$ ).

186 Insert Table 5 about here

### 187 **Predictors of Guideline use**

188 A logistic regression analysis determined factors predicting use of the Normal Birth Guideline. A  
189 dichotomous dependent variable for low ( $\leq 36$ ) and high ( $\geq 37$ ) BUMPS scores was calculated.  
190 Geographical location of work, practice area, employment type, service level capability and total A-EBP-  
191 B score (high/low) were independent variables. Major factors contributing to use of the Guideline were  
192 working in a public hospital caseload model ( $p = 0.04$ , OR 2.7, CI 1.02 – 7.14) and having a high belief  
193 in evidence- based practice ( $p = .001$ , OR 1.08, CI 1.03 – 1.13).

### 194 **Usefulness of the Normal Birth Guideline in Practice**

195 Sixty-four percent ( $n = 169$ ) of participants wrote comments on usefulness of the Guideline. The majority  
196 considered the document to be a '*superb guideline*' that was '*helpful*', '*useful*', '*clear*', '*easy to follow*'  
197 and a '*great resource*'. Respondents appreciated the flow charts, evidence, and proposed timeframes  
198 (although time frames were also cited by others as a shortfall). Midwives commented that the Guideline  
199 '*improved practice*' was '*especially good for those grey areas*' and made '*decision-making better*'.  
200 Midwives used the Guideline to enact '*evidence based care*', '*question interventions*' and ensure they and  
201 their medical colleagues were '*on the same page*'. For many, the Guideline '*armed*' them with evidence  
202 with one midwife stating '*Doctors especially can't ignore evidence in black and white!*' This was  
203 considered especially beneficial in contested spaces where midwives perceived organisational and/or  
204 colleagues' needs were given priority over the labouring woman. One midwife used the Guideline to not

205 only support, but defend her practice when ‘*accused of failing to recognise failed [labour] progression*  
206 *by a private obstetrician and a mechanical midwife*’.

207 Three midwives felt the Guideline was too ‘*prescriptive*’ and had the potential to ‘*do more harm than*  
208 *good*’. Recommendations around vaginal examinations were particularly singled out. Despite the fact  
209 that the Guideline states “If there are concerns for labour progress”, four hourly vaginal examinations are  
210 recommended, these midwives stated that clinicians often adopted a narrow or rigid approach around this  
211 timeframe. The result being that midwives were ‘*pressured*’ into performing an examination potentially  
212 interfering with the woman’s comfort and natural labour rhythms to no direct benefit; ‘*A VE is disturbing*  
213 *and not risk-free*’.

## 214 **DISCUSSION**

215 This is the first study to explore midwives’ perceptions of working with a Normal Birth Guideline.  
216 Although the majority of midwives were knowledgeable and appreciative of the Guideline, a number of  
217 organisational and care model characteristics influenced use. Only half the midwives responding to the  
218 survey considered they worked in an organisation that was supportive and facilitated use of the Guideline.  
219 These midwives were more likely to be employed within a public hospital in a rural/remote service.  
220 Perceptions of higher organisational support for the Guideline in rural/remote areas may be because  
221 midwives have more autonomy in smaller settings and stronger relationships between team members [28].  
222 In rural services in the state of Queensland, women experiencing complications or with significant risk  
223 factors are advised to transfer to a higher level service prior to the onset of labour [29]. Therefore medical  
224 interventions are less likely to occur in rural settings and normal birth is promoted for those women who  
225 give birth locally [30]. Furthermore, caring for predominantly low risk women may also account for the  
226 higher number of midwives in rural services who reported feeling confident with their clinical knowledge  
227 compared to some midwives in regional and metropolitan areas. This finding resonates with research  
228 undertaken with a cohort of German midwives that found a link between self-efficacy and support of  
229 normal birth [31]. In that study, the work setting was the most critical factor influencing midwives’  
230 attitudes in supporting normal birth [31].

231 Organisational culture and processes in tertiary services may challenge midwives' abilities/opportunities  
232 to facilitate normal birth, particularly where the level of clinical complexity and access to interventions  
233 increases. In a recent Australian study undertaken in a tertiary level maternity centre, participating  
234 midwives reported that 'all' women were considered to be 'high risk' and reported being pressured to  
235 adopt a risk minimisation pathway for women through early intervention [32].

236 Different factors were associated with Guideline use. Midwives employed in a public hospital, rotating  
237 across maternity areas and working in a tertiary level service found the Guideline most helpful. Higher  
238 acuity of women combined with increased use of technology may explain why midwives rotating across  
239 areas (and possibly being less familiar with their work area) found the Guideline to be of more use.  
240 Indeed, midwives who worked in fragmented models (single area or rotating) had lower mean evidenced  
241 based scores and confidence. This lack of knowledge and confidence may have influenced them to refer  
242 to the Guideline to develop their practice and support of normal birth. This possible explanation aligns  
243 with recent Australian work where introduction of a water birth guideline supported midwives to  
244 confidently facilitate women's access to water immersion and water birth [33]. Similarly, midwives  
245 working in services of higher complexity in our study found the Guideline to be an effective tool. As our  
246 qualitative data suggested, using the Guideline provided an opportunity to engage in conversations that  
247 challenged non-evidenced based care by colleagues.

248 However, only public employed caseload midwives with strong beliefs in the benefits of evidenced based  
249 care were more likely to use the Guideline. While self-employed midwives in private practice had high  
250 levels of awareness, access, and use of the Guideline, they often considered it more difficult to follow  
251 when supporting women in a hospital environment. Previous studies show that birth environments  
252 characterised by relationship-based care and a belief in women's innate ability to birth, are predictive of  
253 normal birth [34-36]. Normal birth is reliant on the confidence women perceive from their carers [13, 37-  
254 39]. Continuity of midwifery care using a caseload model within a multidisciplinary framework produces  
255 the best outcomes for women and their babies [40]. The Guideline acknowledges the importance and  
256 benefits of continuity of midwifery care and recommends that all women, regardless of risk have access  
257 to their own midwife.

258 Fewer private hospital employed midwives were aware of the Guideline compared to self-employed  
259 midwives in private practice or employed within public hospitals which indicates the Guideline is less  
260 visible and accessible to guide practice in private maternity hospitals. This could be due to a decision by  
261 management/senior clinician(s) to not introduce and/or promote use of the Guideline in some hospital  
262 environments. The difference in visibility and implementation of the Guideline between public and  
263 private sectors may be influenced by personal preferences of clinicians, advice from professional  
264 indemnity insurance companies, as well as hospital policies. These factors may contribute to notable  
265 differences in intervention rates and outcomes for women and their babies accessing different models of  
266 maternity care [19, 41-43]. Studies have shown that the practice setting (inclusive of organisational  
267 philosophy, leadership and culture) is critical to the support afforded to maintaining a focus on normal  
268 birth [3, 32, 44].

269 Despite midwives' beliefs in EBP and use of the Guideline, concerns were expressed about barriers such  
270 as insufficient time, administrative processes, and insufficient collegial support. In particular,  
271 participating midwives feared they would be blamed for an adverse outcome, investigated, lose their  
272 registration, or sued. Such concerns are consistent with other research [26, 27, 33] but do not reflect the  
273 low rates of case investigations involving midwives. Midwives concerns may, however, provide insights  
274 into the administrative, cultural, and legal pressures perceived to adversely influence their work.  
275 Although education and resources for implementation were provided when the Guideline was released  
276 and are still available today [45], strategies to promote professional advocacy and assertiveness are  
277 warranted. Perhaps in addition to resources that support normal birth [46, 47], multidisciplinary education,  
278 and guidance about how to implement continuity of midwifery care models are required, as well as  
279 opportunities for respectful interdisciplinary collegial dialogue around implementing best practice.

## 280 **Recommendations**

281 The findings of this study prompt several important recommendations for maternity policy and practice.



282 (1) There is clear evidence that governments and maternity service providers need to scale up and roll out  
283 caseload midwifery in line with compelling Cochrane systematic review evidence that “women who  
284 received midwife-led continuity models of care were less likely to experience intervention...” [36].

285 (2) There needs to be whole of organisation commitment to the introduction of strategies that support  
286 and promote normal birth which includes implementation of evidence based guidelines. Crucial to  
287 success is the need to create interdisciplinary “buy in” around a shared commitment to enable women to  
288 achieve a normal birth, reduce interventions, and improve organisational rates of normal birth. Recent  
289 work from the United Kingdom demonstrates that this requires a top down bottom up approach to  
290 develop an inclusive culture that promotes and drives ‘buy in’ at all levels of the organisation [44, 48].

291 (3) There is emerging evidence from the evaluation of programs and pathways introduced to promote  
292 normal birth in the United Kingdom that clinical leadership and coordination are key factors associated  
293 with successful implementation [44, 48]. Every maternity service could introduce a senior leadership role  
294 to drive use of Normal Birth Guidelines into practice. These individuals should be part of the leadership  
295 team who work to identify local strategies, coordinate, and “champion” the implementation of evidence  
296 into practice. These ‘local champions’ could be part of a professional network and form a state-wide  
297 Guideline implementation team, sharing strategies and initiatives found to be successful within each local  
298 context across the state. Such processes are highly relevant, because successful implementation strategies  
299 need to be informed by the perceptions and experiences of frontline staff [40].

300 (4) The practice environment contributed to differences in midwives’ reported ability to access and  
301 implement the Guideline. In order to determine the impact of different maternity service delivery models  
302 on rates of normal birth, and accurately monitor and benchmark improvements in normal birth rates,  
303 public and private maternity services need to routinely collect standardised data on components of the  
304 model of maternity care alongside a universally agreed definition and data reporting system of maternal  
305 and newborn birth outcomes within the perinatal data set.

306 Despite high-level evidence in favour of caseload midwifery, there is a multitude of models implemented  
307 in Australia [49], with variations on the intent of ‘relational continuity’. Service providers need to report/

308 capture caseload vs other models of care (and be explicit about the elements of such services) to enable  
309 accurate reporting and comparisons, as well as service improvements based on maternal and neonatal  
310 outcomes.

311 (4) Governments and accrediting authorities need to move to a system that requires all maternity service  
312 providers to benchmark their service against similar services with favourable normal birth rates, and  
313 undertake a regular program of review, audit and feedback within a quality improvement cycle to reduce  
314 unnecessary interventions whilst maintaining safety for mothers and babies. In order for this to occur  
315 there needs to be evidence of opportunities provided in each maternity unit for clinicians to access  
316 educational materials and engage in respectful interdisciplinary collegial discussion to identify and  
317 celebrate best practice and identify cases where the use of the Guideline facilitated normal birth.

318 (5) Data reporting could also include factors such as flexibility around indications for routine vaginal  
319 examinations or electronically monitoring contraction patterns where all other factors remain normal.  
320 Additionally, the culture at each level of the organisation should be analysed for factors that demonstrate  
321 supportive and innovative leadership of normal birth processes. Such indicators would provide  
322 identification of exemplars or areas requiring specific attention for education and research, and aid  
323 momentum for sustained improvements in normal birth care and outcomes.

324 (7) Any nuances applicable to improve legitimate safety for women and babies should be included in the  
325 Guideline to ensure consistency across services regardless of geographical site or funding model.  
326 Personal practitioners' preferences or funding requirements should not contribute to non-evidence based  
327 care, and medical intervention should only occur after full consideration of all appropriate factors  
328 (comprehensive physical and emotional assessment and shared decision making with the woman, and  
329 input from the unique insight of the primary carer).

### 330 **Limitations**

331 Although the recruited sample provided sufficient statistical power, the sample was a small proportion of  
332 the number of registered midwives in the State, introducing potential recruitment bias. Although  
333 respondents were employed in public and private hospitals, or self-employed, which allowed comparison

334 across a variety of models of care and employment types, representation in some categories was small  
335 and may have also contributed to possible bias. There was higher representation from ‘midwife only’  
336 professionals compared to nurse/midwife registrants in Queensland. These respondents are likely to be  
337 direct-entry midwifery graduates, or professionals who have opted for midwifery registration only. They  
338 may differ in important ways from nurse/midwives, thereby limiting generalisation of findings across  
339 jurisdictions. Additionally, while midwives are the predominant professional group involved in the  
340 provision of women’s maternity care and particularly during labour and birth, obstetricians play a major  
341 role in women’s care and in clinical decisions. Therefore, future research should seek their perceptions on  
342 utility of the Guideline in practice. We developed the Best Uptake of Maternity Practice Survey (BUMPS)  
343 for this study to measure midwives’ perceptions of barriers to the uptake of evidenced based practice.  
344 Although BUMPS demonstrated good face and content validity and reliability, the scale needs to be  
345 validated with other samples.

## 346 **CONCLUSION**

347 The Queensland Normal Birth Guideline is generally well-known to midwives who found it to be readily  
348 accessible and helpful, however only 71% indicated that the Guideline routinely guided practice.  
349 Organisational processes and a risk-adverse culture can hinder midwives’ use of the Guideline. In  
350 particular, midwives employed in private hospitals were less aware of the Guideline and more concerned  
351 about barriers to implementation. Enhancing midwives’ beliefs in evidenced based practice could  
352 positively influence use of the Guideline. There needs to be a full roll-out of relational caseload  
353 midwifery, provision of multidisciplinary education, and opportunities for respectful interdisciplinary  
354 collegial dialogue around implementing best practice to facilitate women’s care and achieve optimal rates  
355 of normal birth.

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495 Table 1: Demographic characteristics of participants

Variable	N (%)
Female	243 (97.6)
Male	6 (2.4%)
Age mean (SD range)	49 (9.5, 22-71)
Professional status:	
Midwifery student	7 (2.8)
Midwife only	135 (54.2)
Nurse and midwife	107 (43.0)
Employment category:	
Midwifery Student	7 (2.8)
Grade 5	79 (31.7)
Grade 6	76 (30.5)
Grade 7 or above	66 (26.5)
Self employed	14 (5.6)
Other	7 (2.8)
Years as a midwife Mean (SD, Range)	18.3 (11, 0-43 years)
Years in current role Mean (SD, Range)	6.3 (6.7, 0-35 years)
Main professional role:	
Clinical	200 (80.3)
Education	23 (9.2)
Administrator/ manager/researcher	23 (9.2)
Other	3 (1.2)
Highest qualification:	
Certificate	28 (11.2)
Bachelor degree	64 (25.7)
Postgraduate diploma	71 (28.5)
Masters degree	68 (27.3)
PhD	11 (4.4)
Other	7 (2.8)
Principal area of work:	
Antenatal and/ or postnatal	32 (12.9)
Labour and birth care	19 (7.6)
Hospital MGP Caseload model	46 (18.5)

Rotate all areas	96 (38.6)
Private Midwife with hospital visiting rights	15 (6.0)
Management, education, research	41 (16.5)
Geographical region for work:	
Remote	6 (2.4)
Rural	44 (17.7)
Regional	84 (33.7)
Metropolitan/urban	115 (46.2)
Service funding:	
Publicly funded	201 (80.7)
Privately funded	32 (12.9)
Self-employed	16 (6.4)
Facility level of service:	
Ante and postnatal care only – no birthing	10 (4.0)
Low complexity – no on-site theatre	5 (2.0)
Moderate complexity with on-site theatre	99 (39.8)
High complexity and NICU	135 (54.2)

497 **Table 2: Awareness of Guideline and Routine Workplace Use**

	Awareness of Guideline n (%)			Ready access to Guideline n (%)			Guideline routinely informs workplace practice n (%)		
	Yes	No	p	Yes	No	p	Yes	No	p
<b>Service Location</b>									
Rural / remote	50 (100)	0	.18	49 (98)	1 (2)	.06	45 (91.8)	4 (8.2)	<.001
Regional	81 (96.4)	3 (3.6)		79 (94)	5 (6)		62 (73.8)	22 (26.2)	
Metropolitan	108 (93.9)	7 (6.1)		101 (87.8)	14 (12.2)		70 (60.9)	45 (39.1)	
<b>Employment Model</b>									
Public hospital	195 (97.0)	6 (3.0)	.02	187 (93.0)	14 (7.0)	.03	148 (74)	52 (26)	.17
Private hospital	28 (87.5)	4 (12.5)		26 (81.3)	6 (18.7)		19 (59.4)	13 (40.6)	
Self-employed midwife	16 (100)	0		16 (100)	0		10 (62.5)	6 (37.5)	
<b>Service Level Capability</b>									
Ante / postnatal care only	9 (90)	1 (10)	.45	8 (80)	2 (20)	.47	7 (70)	3 (30)	.55
Birthing, no on-site theatre	5 (100)	0		5 (100)	0		5 (100)	0	
Birthing and on-site theatre	97 (98)	2 (2)		92 (92.9)	7 (7.1)		70 (71.4)	28 (28.6)	
Complex care with intensive care nursery	128 (94.8)	7 (5.2)		124 (91.9)	11 (8.1)		95 (70.4)	40 (29.6)	

498

499 **Table 3: Personal and Organisational factors associated with Guideline use**

Variables	Guideline facilitates my practice			Organisation facilitates Guideline use		
	Yes n (%)	No n (%)	P value	Yes n (%)	No n (%)	P value
Education						.535
<degree	69 (66.3)	35 (33.7)	.13	58 (55.8)	46 (44.2)	
≥degree	106 (75.2)	35 (24.8)		73 (51.8)	68 (48.2)	
Country of primary qualification						.188
Australia	143 (74.1)	50 (25.9)	.06	107 (55.4)	86 (44.6)	
Other	31 (60.8)	20 (39.2)		23 (45.1)	28 (54.9)	
Practice area						.20
Antenatal or postnatal or labour	32 (66.7)	16 (33.3)	.005	23 (47.9)	25 (52.1)	
Rotate all hospital areas	77 (80.2)	19 (19.8)		54 (56.3)	42 (43.8)	
Hospital MGP	32 (71.1)	13 (28.9)		26 (57.8)	19 (42.2)	
Private MGP	5 (33.3)	10 (66.7)		4 (26.7)	11 (73.3)	
Management, Education or Research	29 (70.7)	12 (29.3)		24 (58.5)	17 (41.5)	
Employment model						.012
Publicly funded hospital	148 (75.1)	49 (24.9)	.004	114 (57.9)	83 (42.1)	
Privately funded hospital	21 (65.6)	11 (34.4)		13 (40.6)	19 (59.4)	
Self-employed midwife in public hospital	6 (37.5)	10 (62.5)		4 (25.0)	12 (75.0)	
Service location						.001
Rural / remote	39 (79.6)	10 (20.4)	.136	36 (73.5)	13 (26.5)	
Regional	62 (74.7)	21 (25.3)		48 (57.8)	35 (42.2)	
Metropolitan	74 (65.5)	39 (34.5)		47 (41.6)	66 (58.4)	
Service level capability						.263
Antenatal/postnatal care	5 (55.6)	4 (44.4)	.04	6 (66.7)	3 (33.3)	
Birthing, no on-site theatre	1 (20.0)	4 (80.0)		1 (20)	4 (80)	
Birthing and on-site theatre	70 (72.2)	27 (27.8)		56 (57.7)	41 (42.3)	
Complex care with intensive care nursery	99 (73.9)	35 (26.1)		68 (50.7)	66 (49.3)	

500  
501

**Table 4: Responses on Best Uptake of Maternity Practice Survey (BUMPS) and Item Factor Loadings**

Survey Question: When preparing pregnant women for labour, or caring for women in labour, to what extent are you concerned about the following?	Concerned n (%)	Not concerned n (%)	Item factor loading
1. Insufficient clinical knowledge	79 (32.9)	161 (67.1)	.90
2. Insufficient clinical skills	74 (31.0)	165 (69.0)	.92
3. Unclear guidelines	109 (45.6)	130 (54.4)	.51
4. Insufficient collegial support	178 (74.2)	62 (25.8)	.74
5. Not sure how to put evidence into practice	85 (35.5)	154 (64.5)	.61
6. Being prevented from putting evidence into practice	182 (76.2)	57 (23.8)	.78
7. Meeting women's expectations	179 (74.6)	61 (25.4)	.70
8. A poor outcome for the mother	172 (72.0)	67 (28.0)	.95
9. A poor outcome for the baby	167 (69.9)	72 (30.1)	.91
10. Being blamed in some way for the outcome	184 (76.9)	55 (23.1)	.70
11. Being involved in an investigation process	177 (74.0)	62 (26.0)	.86
12. Losing my license to practice	148 (61.9)	91 (38.1)	.91
13. Being sued	158 (66.1)	81 (33.9)	.87
14. Budget constraints	178 (74.5)	61 (25.5)	.79
15. Administration processes	193 (80.7)	46 (19.3)	.81
16. Having insufficient time	202 (84.5)	37 (15.5)	.73
17. Accessing maternity records and recording care (paper or electronic)	143 (59.8)	96 (40.2)	.37

502

**Table 5. Responses on the Adapted Evidenced Based Practice Beliefs Scale - A-EBP-B**

Items	Disagree n (%)	Neither agree or disagree n (%)	Agree n (%)	Item Factor Loading
1. EBP results in best clinical care for women and babies	4 (1.8)	10 (4.5)	210 (93.7)	.92
2. Evidence-based guidelines can improve clinical care and outcomes for women and babies	4 (1.8)	10 (4.5)	210 (93.7)	.92
3. I can search for the best evidence to answer clinical questions in a time efficient way	26 (11.6)	44 (19.7)	153 (68.7)	.52
4. I can overcome barriers to implementing EBP	39 (17.4)	69 (30.9)	115 (51.6)	.75
5. I can implement EBP in a time efficient way	30 (13.4)	72 (32.3)	121 (54.3)	.73
6. Implementing EBP will improve the care I give to women.	5 (2.2)	17 (7.6)	201 (90.2)	.80
7. I am sure about how to measure the outcomes of clinical care.	25 (11.2)	71 (31.8)	127 (57.0)	.68
8. EBP takes too much time	164 (73.5)	42 (18.8)	17 (7.7)	.90
9. EBP is difficult	162 (72.7)	38 (17.0)	23 (10.3)	.85
10. I know how to implement EBP sufficiently to make practice changes	29 (13.0)	58 (26.0)	136 (61.0)	.80
11. I am confident about my ability to implement EBP where I work.	38 (17.0)	52 (23.2)	134 (59.8)	.88
12. My care is evidence-based.	4 (1.8)	25 (11.2)	195 (87.0)	.58

STROBE Statement—

	<b>Item No</b>	<b>Recommendation</b>
<b>Title and abstract</b>	1	(a) Study design with a commonly used term in the abstract (b) Provide in the abstract an informative and balanced summary of what was done and what was found
<b>Introduction</b>		
Background/rationale	2	Explained the scientific background and rationale for the investigation being reported
Objectives	3	Stated specific objectives for the survey
<b>Methods</b>		
Study design	4	Presented key elements of study design early in the paper
Setting	5	Described the setting, locations, and relevant dates, including periods of recruitment, exposure, and data collection
Participants	6	<i>Cross-sectional study</i> —Provided eligibility criteria, and the sources and methods of selection of participants
Variables	7	Clearly defined outcomes
Data sources/ measurement	8*	For each variable of interest, provided source of data and details of methods of assessment (measurement). Describe comparability of assessment methods i
Bias	9	Described any efforts to address potential sources of bias
Study size	10	Provided reference for how the study size was arrived at
Quantitative variables	11	Explained how quantitative variables were handled in the analyses.
Statistical methods	12	(a) Described all statistical methods, including those used to control for confounding
<b>Results</b>		
Participants	13*	(a) Report numbers of individuals at each stage of study
Descriptive data	14*	(a) Gave characteristics of study participants (eg demographic, clinical, social) and information on exposures and potential confounders (b) Indicate number of participants with missing data for each variable of interest <i>Cross-sectional study</i> —Reported numbers of outcome events or summary measures
Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted estimates and their precision (eg, 95% confidence interval). Make clear which confounders were adjusted for and why they were included
Other analyses	17	N//A
<b>Discussion</b>		
Key results	18	Summarised key results with reference to study objectives
Limitations	19	Discussed limitations of the study, taking into account sources of potential bias or imprecision.
Interpretation	20	Gave a cautious overall interpretation of results considering objectives, limitations, multiplicity of analyses, results from similar studies, and other relevant evidence
Generalisability	21	Discussed the generalisability (external validity) of the study results
<b>Other information</b>		
Funding	22	Gave the source of funding



## **Title Page**

**Title:** Factors influencing midwives' use of an evidenced based Normal Birth Guideline

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